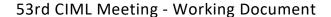


2018-09-21

Item 10.1: Report by the CEEMS Advisory Group Chairperson





2018-09-21

BIML note:

The meeting of the CEEMS Advisory Group, which will approve various papers and proposals for the CIML, will take place immediately before the CIML meeting in Hamburg.

CIML Members will therefore not have the final versions of the AG's reports and proposals until the CIML meeting itself has begun. In order to give CIML Members an opportunity to prepare for discussion of the CEEMS items on the Agenda, the BIML is circulating a draft of the report which the AG is expected to make.

This report also includes the first draft of a Resolution which the AG is expected to propose to the CIML. Final copies of these documents will be made available prior to the CIML discussion.



Additional Meeting Document

53-CIML-AMD-12

2018-09-21

Annual Report by the CEEMS Advisory Group to the 53rd CIML Meeting

1 Introduction

The past year was the first during which the CEEMS Advisory Group (CEEMS AG) operated under the terms of OIML Basic Publication B 19:2017 Terms of Reference for the Advisory Group on matters concerning Countries and Economies with Emerging Metrology Systems (CEEMS). With the Advisory Group itself meeting only once a year, immediately before the CIML meeting, most of the Group's impact has been through the Work Plan drawn up in accordance with Clause 6 of B 19:2017 and adopted at its meeting in 2017 (Annex A). The Work Plan is designed to be a "living document", revised during the year to take account of progress. The latest version is attached in Annex B.

That Work Plan highlights seven main areas of activity:

- developing the CEEMS web pages on the OIML website;
- organizing a new survey of the needs of CEEMS;
- establishing a database of experts available for consulting work;
- revising OIML International Document D 1:2012 Considerations for a Law on Metrology;
- preparing a strategy for "OIML Training Centers";
- preparing evaluations of previous "OIML Training Centers"; and
- encouraging the development of guidance on OIML Recommendations and Documents, in ways which assist CEEMS.

2 CEEMS pages on the OIML website

The CEEMS pages on the OIML website have been significantly restructured so that they can be used as the platform for a wide range of information resources of interest to the CEEMS community.

In the new website structure, there is now

- a section explaining the history and background to the OIML's work in support of CEEMS,
- a page dedicated to the Advisory Group (role, composition, structure),
- a list of the OIML Training Centers (OTC) held so far including background information, details on the venue, scope of the course, etc.,
- a section on Seminars,
- a page giving details of the list of Experts which will be made available in the near future,
- details of the CEEMS Award (previously the *OIML Award for excellent achievements in legal metrology in developing countries*) and, added quite recently,
- a repository containing the actual material distributed and presented during the various OTCs.

Being able to locate quickly the pages of most relevance to CEEMS is something which can be greatly assisted by having recognizable branding such as a logo. The benefits of this can be seen in the way the new logo for the OIML Certification System is now being used. Our colleagues at the PTB in Germany have prepared some draft ideas which will be/were discussed at the Advisory Group's meeting on 9 October.

[BIML note: This sentence will be amended, and conclusions inserted following the AG meeting]



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3 Survey of the needs of the CEEMS community

The survey conducted in 2014 has formed the basis of much of the OIML's activities in this area in recent years and it was therefore decided last year to refresh our understanding of what is most important to those developing their metrology systems with a new survey. This was issued on 26 June, with a deadline of 14 September for responses.

So far, we have received 23 completed surveys. Among them, we are happy to see that some developed countries also replied and provided valuable information. The analysis of all surveys will be completed before 21 September.

4 Database of Experts

Providing our CEEMS colleagues with better information on experts who might be able to help them with advice on projects they are carrying out was one of the ideas which came out of the 2015 Seminars.

It has taken some time to establish the best way to achieve this, not least because it is important to make clear that in most cases the experts would not be working on behalf of the OIML, and the OIML would not be able to take responsibility for the quality of any work which the expert carried out. However, we now have details of 21 Experts and we hope to make the database available on the website shortly, once legal clearance has been obtained for the disclaimer.

5 Revision of OIML Document D 1:2012

A small project group consisting of Advisory Group members has volunteered to assist with the work on this revision. A first Working Draft was circulated by the convener in June, but comments received from a number of colleagues have confirmed a desire for a more extensive restructuring of the Document in order to make clearer the position of metrology, and in particular legal metrology, in the wider context of a National Quality Infrastructure. A more fundamental restructuring of D 1 will still be within the scope of the project approved by the CIML last year, but it does mean that a Final Draft Document will not be able to be submitted to the CIML before 2020 at the earliest.

[BIML note: Some additional text may be added here following the QI toolkit workshop on 8 October, as the workshop may well provide some additional insights into how legal metrology should be presented in the wider QI context.]

6 OIML Training Centers (OTC)

The OIML Training Centers, originally piloted by our colleagues in China, have been one of the most visible initiatives that the OIML has undertaken since the Advisory Group was established. During the past year Centres have been held in Kenya and Cuba, as well as a further one in China.



Additional Meeting Document

53-CIML-AMD-12

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6.1 OIML Training Centres: Evaluation of the initiative so far

So far, five OTC events have taken place, which have been attended by over 320 people. The events can be broken down as follows:

- Nonautomatic Weighing Instruments, 17–21 July 2016, Beijing, P.R. China
 - Organised by the OPTC China
 - Over 50 participants from around 20 economies.
- Legal Metrology Management Systems, 9–11 August 2016, Guangzhou, P.R. China
 - Organised by AQSIQ and the OIML
 - Over 100 participants from 16 economies
- AFRIMETS Legal Metrology Workshop, 28 November 1 December 2017, Nairobi, Kenya
 - Organised by the PTB and the OIML
 - Over 75 participants from 27 economies
- Prepackaged goods, 10–13 April, Nanning, P.R. China
 - Organised by the OIML, APLMF, SAMR and the PTB
 - Over 70 participants from 29 economies
- Metrological of control of prepackaged products, 5–7 June 2018, Havana, Cuba
 - Organised by the PTB, NC (Cuba) and the OIML
 - Over 25 participants

These events have been highly appreciated by the participants. They have followed different models of organisation and funding, and the valuable experience gained from their organisation will enable the OIML to streamline the development of future OTC events.

6.2 OIML Training Centres: Future strategy

P.R. China, which established the first OIML Pilot Training Center (OPTC), formed a group in April 2018 to develop the framework for OIML Training Centers. The contents of this document include

- Introduction,
- Objectives,
- Terminology and abbreviations,
- Scope,
- Establishment of an OTC,
- Managing documents,
- Structure,
- Responsibilities of related organizations,
- Operation of OTC,
- Finances, and
- References.



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The draft framework was discussed at the Advisory Group's meeting on 9 October, which agreed that......

[BIML note: This sentence will be amended, and conclusions inserted following the AG meeting]

7 Advisory Group's role in developing OIML Recommendations and Documents

OIML Basic Publication B 19:2017 states that one of the activities the Advisory Group may wish to undertake is "organizing the development of guidance and procedures that are based on OIML Recommendations and Documents, with the aim to assist with the implementation by CEEMS of OIML Recommendations and Procedures". The revision of D 1:2012 has already been mentioned and there are now two further proposals submitted to the CIML to carry out revisions of D 14: 2004 and D 19:1988.

In addition, the AG considers that it has a role in encouraging projects which are of particular significance to the CEEMS community. The Revision of R 76:2006 approved last year is a good example of this. During the current year the AG, through its Vice-Chair, has been actively involved in efforts to complete the TC 3/SC 6 project on developing an International Document on premarket surveillance activities.

Other opportunities will be examined once the results of the Survey are available.

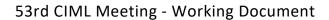
8 CIML Resolution 2015/10

The resolution on CEEMS matters adopted by the CIML at its meeting in Arcachon has been the basis of OIML activities which include, but go beyond, the matters in which the AG is involved. In previous years it has been the practice to provide the CIML with an analysis of the progress made on the various elements identified in that Resolution. The analysis for 2018 is attached in Annex C.

It is clear that a number of the items in Resolution 2015/10 have now been actioned and the Advisory Group would like to propose, subject to confirmation at the meeting on 9 October, that the CIML adopts a new Resolution which takes account of the progress made and highlights the areas in which the OIML should be focusing its attention in the future. A draft Resolution has been prepared for discussion by the CIML at its 53rd meeting, and is included in Annex D.

[BIML note: This paragraph will be amended as required following the AG meeting]

Pu Changcheng Peter Mason
Chairperson Vice-Chairperson

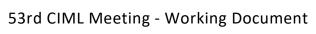




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Annex A

CEEMS Advisory Group Work Plan (2017 – v1)







CEEMS Advisory Group Work Plan 2017 (v1)			
Items Mentioned in draft "B" Publication			
Develop web pages focused on CEEMS issues on the OIML website which promote communication and information exchange	New web-pages already developed by BIML on the OIML Web-site.		
	Next development is to create OPTC sections/pages within the OIML website which will contain:		
	Event Plans		
	Training Materials		
	Opportunities for interactions:		
	o Surveys		
	o Q & A		
	These pages will be developed by colleagues in China		
Further surveys of the needs of developing countries	Plan for 2018, or more likely 2019 - The surveys in 2014 and 2015 were quite extensive but we should plan to refresh this information		
Database of experts available for consulting work	Template developed by AG Secretariat (Guo Su) and BIML (Chris). Should aim to populate with contributions from CIML members and finalise during 2018		
Collect and share information that will help CEEMS to establish laws and regulations on their national metrology infrastructures	AG will lead, in collaboration with BIPM, a Project to revise D1 (subject to CIML approval). Aim should be for a FDD to be considered by CIML no later than 2019.		
	AG will also collaborate with APLMF and APMP on the Joint Guide 1 based on D1 which these two RLMOs have developed.		
Strategy for "OIML Training Centers" and similar training initiatives	Initial thoughts will be outlined and discussed at October 2017 meeting. Aim should be to finalise for 2018 CIML Meeting.		



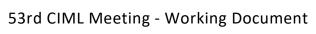
Evaluations of the "OIML Training Centers" and other OIML initiatives	AG Secretariat (Guo Su) will prepare evaluations of OPTCs held so far after OPTC training on pre-packaged goods (currently planned for November but may be delayed).
Develop guidance and procedures based on the OIML Recommendations and Documents	Concentrate at the moment on the D1 Revision and the proposal for developing "Part 4" sections (tests and procedures for verification) in OIML Recommendations. The TCs/SCs already have much of this in hand, so AG role is to monitor and make suggestions
Organize further workshops	October 2017 meeting in Cartagena to consider suggestions
Strengthen communication with the RMLOs (and RMOs)	Concentrate at the moment on making RMLO membership of the AG effective
Seek opportunities to collaborate with the RMLOs and RMOs on projects of common interest	D1 revision and the collaboration with APLMF and APMP on the Joint Guide 1 based on D1 already identified
	Next step is to identify further opportunities to collaborate
STANDING	GITEMS
Prepare annual reports to CIML on the AG's activities	AG Chair and secretary in China will prepare for CIML meeting October, 2017
Prepare report for CIML on progress on the work package contained in Resolution 2015/10	BIML, CIML President, AG Chair and secretary in China will prepare for CIML meeting October, 2017



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Annex B

CEEMS Advisory Group Work Plan (Revised version 2018 – v5)







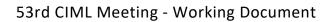
CE	EMS Advisory Group Work Plan 2018 (v5)	
		Responsibility
Develop web pages focused on CEEMS issues on the OIML website which promote communication and information exchange	The CEEMS pages on the OIML website have been restructured and the content updated.	BIML (Chris Pulham)
mior mation exchange	The new structure includes dedicated OPTC sections/pages and provides a platform to make information available on both future events and training materials.	
	The scope for developing the CEEMS section so that it can provide opportunities for interactions such as:	
	SurveysQ & A	
	will be kept under review.	
	The whole CEEMS section will continue to be developed incrementally as work on the 2018 Survey and the OTCs items progress.	
	In order to give the OIML's CEEMS activities more prominence, both on the website and more generally, work is taking placed to produce a separate CEEMS logo similar to that used for the OIML-CS.	
Further surveys of the needs of developing countries	In view of the need to refresh the information coming from the 2014 and 2015 surveys a further survey was launched on 2018-06-26 with a deadline for responses of 2018-09-14. 17 responses have so far been received (as at 2018-09-03).	Secretariat (Guo Su)
Database of experts available for consulting work	A call for nominations was issued in October 2017, with a template provided for CIML Members to populate.	Vice Chair, BIML
	15 nominations have been received so far. Once the appropriate disclaimer has been agreed we should be in a position to publish the database on the OIML website.	(Chris Pulham)



Project to revise D 1	TI:	Vice Chair
	This project was approved by the CIML in Strasbourg. A first Working draft was circulated in July.	
	The aim was originally for a FDD to be considered by the CIML no later than 2019 but with general agreement that the revision should be more farreaching than originally envisaged, this is overly optimistic – 2020 at the earliest.	
	A Project Group has been formed from AG Members with the Vice-Chair acting as convenor, but some consideration is needed on how to involve Member States, in particular those not represented on the AG.	
Strategy for "OIML Training Centers" and similar training initiatives	The AG agreed in Strasbourg that a strategy should be developed for adoption in Hamburg.	Secretariat (Guo Su)
	Initial thoughts are that decisions are needed for: • Criteria for deciding on future OTCs • Framework for documents to support future OTCs, including ○ Training materials to be used by OTCs ○ Quality systems for running OTCs	
	The aim is to have the criteria and framework agreed in October, with other documents produced later.	
Evaluations of the "OIML Training Centers" and other OIML initiatives	The Work Plan approved in October 2017 indicated that the AG Secretariat will prepare evaluations of OPTCs held so far after the planned OPTC training on prepackaged goods.	BIML (Ian Dunmill)
	The aim is for an evaluation to be completed in time for the AG meeting in October.	
Organize further workshops	Workshop on World Bank Toolkit planned for CIML in Hamburg.	All
	The AG Meeting in October will be asked to identify ideas on further CEEMS Workshops.	



Further Planned OPTCs	OPTCs held in Kenya, Cuba and China in the last 12 months and some other suggestions under consideration. AG involvement will vary on a case-by-case basis, at least until an OTC strategy is finalized.	
Prepare annual reports to CIML on the AG's activities	The AG Chair, Vice Chair and Secretariat will prepare for the CIML meeting October, 2018. A Draft will be sent to the AG in September for approval at its Hamburg meeting.	Vice-Chair
Prepare report for CIML on progress on the work package contained in Resolution 2015/10		
	The CIML PC has suggested that a new CIML Resolution to replace 2015/10 should be prepared for the 2018 CIML. A draft will be discussed at the Hamburg AG meeting.	
Develop guidance and procedures based on the OIML Recommendations and Documents		
	New projects to revise D 14 and D 19 under AG supervision have been submitted for CIML approval in Hamburg.	
Seek opportunities to collaborate with the RMLOs and RMOs on projects of common interest	the Joint Guide 1 based on D 1 are already identified.	AC Chair, AG Vice- Chair, RLMO RT Chair
	The OTC on prepackages (China) involved APLMF co-operation. The AG and the RLMO RT will be asked to identify further opportunities to collaborate.	Chair

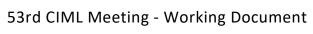




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Annex C

Progress made on CIML resolution 2015/10







2018-09-21

Assessment of CIML Resolution 2015/10

Responsibilities	Resolutions	Progress 2017-2018	Progress 2015-2017
	Recognizing the continued efforts that are needed to assist in building the capacity of legal metrology institutions and their staff in countries and economies with emerging metrology systems (CEEMS),		
BIML/ CIML	Instructs the Bureau to continue its efforts to participate in capacity building activities through training courses and other regional activities organized by other organizations,		 PEM organised workshops on Type Approval and Market Surveillance for officials in ASEAN ACPEU TBT provided support for new e- learning platform Training seminars on new Certification System held in China and Colombia BIML participation with BIPM in capacity building
	Expresses its support for the work of the DCMAS Network,	The BIPM is a member of the project Group for D 1. The IEC has nominated an observer	• Proposal for D 1 revision is in part a response to approach from the BIPM. Other DCMAS members will be able to apply for liaison status



Responsibilities	Resolutions	Progress 2017-2018	Progress 2015-2017
	Instructs the Bureau to continue to work with the constituent bodies of the DCMAS Network, in particular the BIPM, in identifying new initiatives where the OIML can make a direct contribution,	The OIML has continued to hold the secretariat for a second year to provide more continuity	 OIML as secretariat transformed the DCMAS website. BIML participated with BIPM in capacity building Extensive work with DCMAS and UNIDO on QI policy. Renewed relationship with ISO/DEVCO and COPOLCO. Worked actively on new definition of Quality Infrastructure which has now been agreed Continued discussions with World Bank on participation in DCMAS - they attended this year's DCMAS meeting and may also give presentation by video at the CIML. Worked on change of name to reflect wider QI remit rather than just "MAS".
	Instructs the Bureau to further develop the OIML website such that it may be used as a source of up-to-date information on capacity-building initiatives, including training materials and, if feasible, a database of experts available to contribute to such work,		QT Telline ruther than just 1917 to 1



Responsibilities	Resolutions	Progress 2017-2018	Progress 2015-2017
MS/Organization	Endorses the proposal of the advisory group, set up by Resolution no. 2013/9, to establish a "pilot training center" and encourages the authorities in P.R. China to give their full support to this initiative, Urges other Member States to study the results of this first pilot and to consider, in the light of an evaluation of the pilot, whether they are able to initiate something similar,	 Training course on prepackaged goods held in Nanning in 2018 New framework for OTCs being developed by colleagues in China Training course was held in in Kenya for Africa region Training course was held in Cuba for Caribbean region Interest being expressed from N. Africa, COOMET region, Caribbean and S. America 	Two very successful events held in Beijing and Guangdong in 2016
	<u>Urges</u> both Member States and Corresponding Members to consider opportunities to second staff to the Bureau in order to develop the skills and experience of appropriate individuals,	BIML now has a secondment from China	



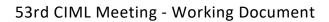
Responsibilities	Resolutions	Progress 2017-2018	Progress 2015-2017
TC	Requests relevant Technical Committees and Subcommittees to take note of the demand from CEEMS to ensure Recommendations take more account of the needs of CEEMS,	Revision of D 1 under way - WD circulated for comment Proposal to revise D 19, based on the ASEAN document, submitted to CIML Proposal to revise D 14 submitted to CIML	 R 76 revision in progress - is considering a "Part 4" approach to make it easier for verification officers to use it. This may form a model for other Recommendations. ASEAN Guide on type approval close to completion - could prove model for revising D 19 Similar initiative in ASEAN on market surveillance could also result in a new guidance document. Proposal for revision of D 1 as a joint exercise with BIPM, supervised by CEEMS AG submitted to CIML Proposal for revision of D 14 and D 19
MC	Instructs the Certificate System Project Group (CSPG), established by Resolution 2015/18, to ensure that the needs of CEEMS are addressed in the OIML Certificate System,	system were specifically aimed at CEEMS • Proposal to revise D 19 will give further opportunity to emphasise the potential of the OIML-CS	 Proposals adopted in 2017 explicitly gave a role to CMs. Plans to limit the size of the Management Committee have been abandoned Training seminars aimed at CEEMS to a large extent
BIML/ CIML	Instructs the Bureau to take account of the need for greater involvement of CEEMS in OIML technical work when further developing the OIML website's functionality in supporting the technical work,	Both the new B 6 and the interactive systems supporting Technical Work make it easier for CEEMS to participate in the Technical work as either P- or O-members	



Responsibilities	Resolutions	Progress 2017-2018	Progress 2015-2017
TC	Instructs the Project Group for the revision of OIML B 6:2013 Directives for OIML technical work (see Resolution no. 2015/13) to take account of the need for greater involvement of CEEMS in OIML technical work when drafting the revision of B 6,	B 6 has emphasised the need to take account of CEEMS inputs	B 6 revision completed in 2017
TC .	<u>Urges</u> the conveners of project groups TC 3/SC 6/p 1 Premarket surveillance activities and TC 6/p 5 Guidance for defining the system requirements for a certification system for prepackages to bring their work to a conclusion as soon as possible,		(TC 6/p 5 completed - G 21 published in 2017
MS/ Organization	<u>Urges</u> Member States to be ready to propose conveners for projects to produce other documents proposed during the two seminars organized in 2015		 Germany/France volunteered for the R 76 project. PEM has volunteered to work with BIPM on a D 1 revision.
BIML/ CIML	Instructs the Bureau to pay particular attention to the role of the OIML Bulletin and the OIML website in facilitating the exchange of new ideas, and in particular new approaches to legal metrology		 PEM article on legal metrology in a National Quality infrastructure MK article on application of D 1 2016 article on milk deliveries Articles on OTCs



Responsibilities	Resolutions	Progress 2017-2018	Progress 2015-2017
	Notes the particular contribution that research can play in promoting and evaluating new approaches to legal metrology, and instructs the Director to take this into account when considering projects which can be supported by the special fund created by the 14th Conference,	CEEMS has been launched • Special fund has supported OTC and seminars/trainers in other places • French and Spanish translations of	 ACP EU TBP programme allowed development of the successful e platform The e-learning platform can continue to be developed using Special fund. Already plans in place to make it available in French and Spanish. Other courses need to be considered. Looking at a proposal to study links between legal metrology and regulation of medical measuring instruments Continue to look for effective way of following up French student report - possible
	Requests its President, Vice Presidents and the Bureau to take particular account of the needs of CEEMS when involved in activities related to Objective 5 in the OIML Strategy (OIML B 15:2011).	OPTC events in Kenya (Ian Dunmill), China and Cuba (Stephen Patoray) The Monday OIML Seminar and Workshop on the QI toolkit by Roman Schwartz Secondment at the BIML focused on CEEMS Continue as Chair of DCMAS Network E-learning website enhancements	 interest from a contact in Brazil. Senior level engagement in China, Cuba, Egypt, El Salvador, Kazakstan, Kenya, Malaysia, Myanmar, South Africa, Thailand, Metrology featured prominently in major international Conference on regulation in London in 2016 Best young metrologist in COOMET award attracted a lot of interest Involvement with UNIDO on quality policy development provided good opportunities for high-level engagement, e.g. side event to UNIDO LDC inter-ministerial meeting





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Annex D

Draft CIML resolution 2018/ ...



2018-09-21

Resolution no. 2018/...

The Committee,

Recalling its resolution 2015/10 detailing the OIML's commitment to activities directed at countries and economies with emerging metrology systems (CEEMS),

<u>Recognizing</u> the significant progress which has been made in efforts to assist in building the capacity of legal metrology institutions and their staff in the CEEMS community,

<u>Noting</u> the reports and advice from the Advisory Group on matters concerning Countries and Economies with Emerging Metrology Systems,

<u>Instructs</u> the Bureau to continue its efforts to promote and participate in capacity building activities, both through the program of OIML Training Centers, and through training courses and regional activities organized by other organizations,

<u>Instructs</u> the Bureau to continue to work with the constituent bodies of the International Network on Quality Infrastructure (INetQI – previously DCMAS Network), in particular the BIPM, to identify new initiatives where the OIML can make a direct contribution,

<u>Instructs</u> the Bureau to continue developing the OIML website so that it provides up-to-date information on capacity-building initiatives, including training materials, and to maintain the database of experts available to contribute to such work,

<u>Instructs</u> the Bureau to ensure that the further development of its systems supporting OIML technical work takes account of the need to involve CEEMS in such work,

<u>Instructs</u> the Bureau to continue using the OIML Bulletin and the OIML website to facilitate the exchange of new ideas, and in particular new approaches to legal metrology,

<u>Noting</u> the particular contribution that research can play in promoting and evaluating new approaches to legal metrology,

<u>Instructs</u> the Director to take this into account when considering projects which can be supported by the special fund created by the 14th Conference,

<u>Requests</u> its President, Vice Presidents, the Chair and Vice-Chair of the CEEMS Advisory Group, the Chair of the OIML-CS Management Committee, and the Bureau to take particular account of the needs of CEEMS during involvement in activities related to Objective 5 in the OIML Strategy (OIML B 15:2011),

<u>Requests</u> relevant Technical Committees, Subcommittees and Project Groups to take note of the demand from CEEMS to ensure Recommendations take more account of the needs of CEEMS,

<u>Requests</u> the OIML-CS Management Committee to ensure that the needs of CEEMS continue to be addressed in the further development of the OIML Certification System,

<u>Urges</u> Member States to consider what support they can give to future OIML Training Centers or other initiatives aimed at assisting CEEMS,





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<u>Urges</u> Member States to be ready to propose conveners for projects to produce other documents of interest to CEEMS (such as those proposed during the two seminars organized in 2015),

<u>Urges</u> both Member States and Corresponding Members to consider opportunities to second staff to the Bureau in order to develop the skills and experience of appropriate individuals.